

## VIA CERTIFIED MAIL RETURN RECEIPT REQUESTED

JUL 1 4 2016

David McKeon

Las Vegas, NV 89147

RE: MUR 6841

Dear Mr. McKeon:

The Federal Election Commission reviewed the allegations in your complaint received on June 13, 2014. On June 23, 2016, based upon the information provided in the complaint, and information provided by the respondents, the Commission decided to exercise its prosecutorial discretion to dismiss the allegations and close its file in this matter. Accordingly, the Commission closed its file in this matter on June 23, 2016.

Documents related to the case will be placed on the public record within 30 days. See Statement of Policy Regarding Disclosure of Closed Enforcement and Related Files, 68 Fed. Reg. 70,426 (Dec. 18, 2003) and Statement of Policy Regarding Placing First General Counsel's Reports on the Public Record, 74 Fed. Reg. 66132 (Dec. 14, 2009). A copy of the Commission's Factual and Legal Analysis is enclosed for your information.

The Federal Election Campaign Act of 1971, as amended, allows a complainant to seek judicial review of the Commission's dismissal of this action. See 52 U.S.C. § 30109(a)(8).

Sincerely,

Daniel A. Petalas
Acting General Counsel

S. Jordan

BY:

Assistant General Counsel Complaints Examination and Legal Administration

Enclosure
Factual and Legal Analysis

## FEDERAL ELECTION COMMISSION

1 2	FACTUAL AND LEGAL ANALYSIS
3 4 5 6 7 8	RESPONDENTS: Friends for Harry Reid MUR 6841 and Claude Zobell, as treasurer Harry M. Reid Friends for Flores Lucy Flores
9	I. INTRODUCTION
10 11	This matter was generated by a Complaint filed by David McKeon ("Complainant") on
12	June 17, 2014, alleging violations of the Federal Election Campaign Act of 1971, as amended
13	(the "Act") and Commission regulations by Respondents Friends for Harry Reid and Claude
14	Zobell in his official capacity as treasurer (collectively the "Reid Committee") and Friends for
15	Flores and Lucy Flores (collectively the "Flores Committee"). It was scored as a relatively low-
16	rated matter under the Enforcement Priority System, a system by which the Commission uses
17	formal scoring criteria as a basis to allocate its resources and decide which matters to pursue.
18	II. FACTUAL AND LEGAL ANALYSIS
19	According to the Complainant, Harry Reid and Friends for Harry Reid and Claude Zobe
20	in his official capacity as treasurer (collectively the "Reid Committee") violated the Act by
21	failing to include a proper disclaimer on an email that solicited funds for Friends for Flores,
22	campaign committee for Lucy Flores, the 2014 Democratic candidate for Nevada's lieutenant
23	governor. Specifically, the complaint alleges that in an email sent from the Reid Committee,
24	Senator Reid invited recipients to contribute to Flores' state campaign but did not state that
25	corporate contributions were prohibited under the Act. The Reid email asks that recipients

Compl. at 1 (June 13, 2014).

- 1 contribute "\$5 or more" and "\$5, or whatever you can" to Flores' campaign.<sup>2</sup> The email also
- 2 includes a link to the Friends of Flores website contribution page.<sup>3</sup> That contribution form asks
- 3 that contributions be made directly to Friends for Flores.<sup>4</sup>
- 4 The Reid Committee admits that the email, which was meant to facilitate low dollar
- 5 contributions, did not inform recipients that Reid was soliciting only federally compliant funds.
- 6 The Reid Committee also asserts that all 62 contributions Flores received in response to the
- 7 solicitation, none of which was greater than \$100, complied with the Act. 5 Further, the Reid
- 8 Committee says that it sent another email "within days" stating that all contributions must
- 9 comply with the limitations and prohibitions of the Act.<sup>6</sup>
- 10 Lucy Flores and Friends for Flores (collectively the "Flores Committee") respond that the
- 11 Committee received 62 contributions as a result of the Reid solicitation, in amounts ranging from
- 12 \$5 to \$100. The Committee asserts that all of the contributions were made from permissible
- 13 sources under the Act. Further, the Flores Committee maintains that as a state committee
- 14 governed by Nevada's campaign finance laws, it is not subject to the jurisdiction of the
- 15 Commission and did not violate the Act.<sup>8</sup>

<sup>&</sup>lt;sup>2</sup> Compl., Attach. 1.

<sup>&</sup>lt;sup>3</sup> Id.

<sup>&</sup>lt;sup>4</sup> Compl., Attach. 2.

<sup>&</sup>lt;sup>5</sup> Reid Resp. at 1 (Aug. 4, 2014).

<sup>6</sup> *1d* 

<sup>&</sup>lt;sup>7</sup> Flores Resp. at 1 (July 8, 2014).

<sup>&</sup>lt;sup>3</sup> Id

The Act and Commission regulations prohibit federal officeholders and entities that are directly or indirectly established, financed, maintained, or controlled by or acting on behalf of one or more candidates or individuals holding federal office from soliciting funds in connection with non-federal elections that are not subject to the limitations, prohibitions, and reporting requirements of the Act.<sup>9</sup> The Act also prohibits corporations from making contributions in connection with federal elections.<sup>10</sup>

It appears that the original solicitation, which did not inform recipients that Reid was only asking for contributions that complied with the Act, violated 52 U.S.C. § 30125(e)(1)(B). However, the contributions resulting from Reid's solicitation email appear to have been modest, and the Reid Committee attempted to remedy the violation by sending a follow-up email explaining that all contributions had to comply with the Act's limitations and source prohibitions.

In light of the corrective actions taken by the Reid Committee and the modest amount in violation, the Commission exercises its prosecutorial discretion and dismisses the violations as to Reid and his committee. As to the Flores Committee, we have no information indicating that any of its activities related to contributions resulting from the Reid email violated the Act.

Accordingly, we recommend that the Commission find no reason to believe that they violated any provision of the Act.

<sup>&</sup>lt;sup>9</sup> 52 U.S.C. § 30125(e)(1)(B); 11 C.F.R. §§ 300.62.

<sup>&</sup>lt;sup>10</sup> 52 U.S.C. § 30118(a).

Heckler v. Chaney, 470 U.S. 821 (1985).